Curbing the major and growing threats from invasive alien species is urgent and achievable

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- 2 This Perspective highlights the global consensus on the urgency and growing threat of invasive alien
- 3 species, and management needs, as found by the 2023 report on invasive alien species conducted by
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11 Title: Curbing the major and growing threats from invasive alien species is urgent and achievable

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- 159 While invasive alien species have long been recognized as a major threat to nature and people, until
- 160 now there has been no comprehensive global review of the status, trends, drivers, impacts,
- 161 management, and governance challenges of biological invasions. The Intergovernmental Science-
- 162 Policy Platform on Biodiversity and Ecosystem Services (IPBES) thematic assessment report on
- 163 invasive alien species and their control (hereafter "IPBES invasive alien species assessment") drew on
- 164 more than 13 000 scientific publications and reports in 15 languages as well as Indigenous and local
- 165 knowledge on all taxa, ecosystems, and regions across the globe. It, therefore, provides unequivocal
- 166 evidence of the major and growing threat of invasive alien species alongside ambitious but realistic
- 167 approaches to manage biological invasions. The extent of the threat and impacts has been
- 168 recognised by the 143 member states of IPBES who approved the summary for policymakers of this
- assessment. Here, the authors of the IPBES assessment outline the main findings of the IPBES
- 170 *invasive alien species assessment and highlight the urgency to act now.*

171 Introduction

- 172 Invasive alien species (Box 1) are one of the major drivers of ongoing global biodiversity loss,
- adversely impacting people and nature in all regions of Earth^{1,2}. Invasive alien plants, animals and
- 174 other organisms have drastically altered ecosystems around the world³, caused homogenization of
- biota at a global scale³, and have contributed to 60% of known extinctions¹. Biological invasions have

- also come at a huge cost to people, with invasive alien species threatening health and livelihoods
- around the world¹. The annual global economic cost of biological invasions has been quadrupling
- every decade since 1970 and exceeded USD423 billion in 2019, a very conservative estimate based
- 179 on the available data and not including societal and cultural costs which are largely intangible^{1,4}.

180 The IPBES invasive alien species assessment is a pivotal landmark in addressing this major driver of 181 biodiversity loss and represents a first step towards a new era of research, management, and policy 182 for biological invasions. By comprehensively synthesizing and assessing available global information 183 on biological invasions across diverse ecosystems and taxa, the assessment sheds light on the

- urgency of the problem, providing a foundation for targeted actions in prevention and control. The report also identifies areas where data deficiencies must be addressed, highlighting policy
- 186 mismatches and needs.

Addressing biodiversity loss will only be possible through dedicated commitment to managing 187 188 biological invasions and the interactions of invasive alien species with other drivers of biodiversity 189 loss. The impacts of invasive alien species are overwhelmingly negative⁵. However, the magnitude of 190 the threat of biological invasions should not obscure the tangible successes of many management 191 actions around the globe, including the eradication of invasive alien species on many islands and 192 classical biological control. Acknowledging these achievements, it is crucial to emphasize that the 193 impacts of invasive alien species would be even more severe without the preventive and remedial 194 actions already undertaken. While evidence-based science, management, and policy options exist to 195 address the growing challenge of biological invasions, as outlined in the IPBES invasive alien species 196 assessment, their effectiveness relies on a robust commitment at both international and national

197 levels.

198 Global consensus on the urgency and growing threat of invasive alien species

199 At least 37,000 established alien species (Box 1) have been introduced by human activities beyond 200 their natural range to all regions (Figure 1) and biomes of Earth, including remote and isolated

201 environments¹. A subset of these established alien species become invasive alien species⁶ – that is,

202 globally, more than 3,500 established invasive alien species^{3,5}. Islands, and particularly remote

islands with high endemism, are highly susceptible to impacts from invasive alien species, with 90

204 per cent of documented global extinctions attributed mainly to invasive alien species occurring on

islands. As an example, *Boiga irregularis* (brown tree snake) caused the extinction of almost all forest

birds in Guam⁷ including the global extinction of *Myiagra freycineti* (Guam flycatcher)^{1,7}.

207 The threats posed by invasive alien species are expected to continue to rise^{3,8}. An increasing number 208 of species are being transported beyond their natural ranges into new areas through a wide range of 209 human activities^{3,9}. Every year, approximately 200 new alien species are now being introduced 210 globally by human activities to regions they had not been recorded before³. There is a strong link 211 between the volume of commodity imports and the number of alien species in a region, and 212 patterns in the global spread of species mirror shipping and air traffic networks^{3,9}. Many invasive 213 alien species have been unintentionally introduced as contaminants of traded commodities, for 214 example as stowaways in ballast water and sediments, or via biofouling on vessels. The strong 215 growth in e-commerce over the last decade has led to the online trade in animals and plants, 216 including illegal trade, becoming an increasingly important route for the introduction of alien species⁹. It is likely that a continued growth in human populations, trade, travel, and land- and sea-217 218 use change will lead to a continued increase in the number of alien species introductions 219 worldwide⁹. Assuming past trends in drivers of biodiversity loss continue, the total number of alien

species is expected to increase by 36 per cent by 2050 relative to 2005³. However, patterns in the

- numbers of alien species seen today reflect the drivers prevalent decades ago due to delays in
- 222 demographic and evolutionary responses to drivers alongside time lags in recording and reporting of
- new occurrences. Consequently, past drivers, and the ongoing amplification of those drivers, may
- lead to a long future legacy of invasive alien species (i.e., invasion debt)³.
- Even without the introduction of new species, already established alien species will continue to expand their geographic ranges and spread into new countries and regions, with many causing
- 227 negative impacts³. Some invasive alien species spread very rapidly, and their impact is immediate
- and continues into the long-term, e.g., fast-spreading pathogens such as Zika virus and
- 229 Batrachochytrium dendrobatidis (chytrid fungus) and fast-spreading predators such as Pterois spp.
- 230 (lionfish). Other invasive alien species take longer to spread and fully occupy their potential ranges,
- and there can be a considerable time lag before impacts are apparent (e.g., it can be decades before
- the impacts of invasive alien trees and marine invasive alien species are recorded). Therefore, simple
- extrapolations from the impacts of invasive alien species observed today are likely to underestimate
- the magnitude of future impacts.

235 Interactions among drivers of biodiversity loss are amplifying biological invasions

- 236 No driver acts in isolation. Climate change is a major driver facilitating the establishment and spread
- 237 of invasive alien species into previously inhospitable regions⁹. For example, climate warming is
- enabling aquatic and terrestrial invasive alien species to establish and spread poleward, including
- 239 into the Arctic and Antarctic regions. Also, in some mountainous regions, climate change, acting
- together with other drivers of biodiversity loss, has allowed invasive alien species to extend their
- ranges into higher elevations twice as fast as native species⁹. Land-use and sea-use change may
- create corridors along which invasive alien species may spread while also causing disturbances to
 native habitats making such habitats less resistant to invasive alien species⁹. Climate change,
- native habitats making such habitats less resistant to invasive alien species⁹. Climate change,
 including the impacts of extreme events (such as droughts, floods, wildfires, tropical storms, and
- 245 oceanic storm waves) is exacerbating this trend with ecosystems becoming less resistant to invasive
- alien species⁸. Similarly, invasive alien species exacerbate the impacts of climate change. For
- example, fire-adapted grasses are fuelling wildfires catalysed by climate change and leading to
- 248 further biological invasions¹⁰.

249 Prevention is the best option for managing biological invasions

- 250 The IPBES invasive alien species assessment embraces the complexities of biological invasions and
- 251 puts forward options to effectively address the growing threats and negative impacts of invasive
- alien species (Figure 2). Many potential future biological invasions can be prevented^{8,11}. Indeed,
- 253 prevention remains the most cost-effective option for reducing the threats from biological invasions
- compared with the investment needed to implement appropriate management actions to counter
- negative impacts once invasive alien species are established^{11,12}. Prevention can be achieved through
- 256 pathway management (including effective import controls, border biosecurity, and quarantine
- services) but this requires long-term resourcing and capacity-building nationally and globally^{9,11,13}.
- 258 Extensive public communication and engagement strategies are also critical to achieving
- 259 prevention¹¹.
- 260 There are many decision support tools available to identify and prioritize invasive alien species with
- risk analysis and horizon scanning being amongst the most important¹⁴. Such tools underpin
- 262 prevention and should be undertaken not only by governments but also by private and public
- industries¹⁵. Adopting regulated export and import species lists is also vital¹. National legislation and
- 264 international regulations for trade and biodiversity conservation should focus on prevention across

- 265 health (animal, plant, human and environmental) sectors and promote commitment and
- 266 cooperation amongst a wide range of stakeholders and Indigenous Peoples and local communities.
- 267 National Invasive Species Strategies and Action Plans (NISSAPs) are critical to ensure the
- 268 effectiveness of strategies for preventing biological invasions and controlling invasive alien species.

269 Other tools are available when prevention is not possible

270 Preparedness for when prevention fails is equally critical, including national surveillance strategies (e.g., through community (citizen) science or sentinel sites) for early detection of new alien species, 271 272 supported by decision-support tools alongside accurate diagnostic and support services¹¹ and readily 273 available funding to undertake management actions. Strategies are needed to enable rapid response 274 upon detection to eradicate or contain populations of invasive alien species before they spread. 275 While prevention and preparedness work best hand in hand, eradication, containment, and control 276 of established invasive alien species have also been effective in limited, specific contexts. Eighty-277 eight per cent of 1550 documented examples of eradication of invasive alien species were 278 successful, particularly involving vertebrates on islands¹. Eradication can also be successful in some 279 other situations, including large land masses, when supported by evidence-based best practices¹⁴. 280 Classical biological control has been successful for invasive alien plants and invertebrates in more 281 than 60 per cent of 347 documented programmes, with 60% of invertebrates and at least one third of the alien plant species requiring no further form of control¹. However, there is no doubt at 282 283 present eradication is extremely costly and success rates are extremely low for widely distributed 284 invasive alien species within continental habitats and ecosystems. In marine environments, eradication is almost impossible to achieve¹¹. Emerging tools and technologies, including genetic 285 approaches such as eDNA and CRISPR, may increase the feasibility of eradication but prevention 286 287 remains the best option¹¹.

- 288 The development of next generation tools and technologies such as genetic control approaches and
- novel biopesticides are being developed under a precautionary approach¹¹. Artificial intelligence is
- also supporting surveillance, remote sensing, decision making, and robotic control tools¹¹. Site and
- 291 ecosystem management supported by restoration are improving management outcomes by
- enhancing ecosystem function and resilience. As an example, restoration can reverse the long-term
- adverse effects of invasive alien *Phragmites australis* on faunal communities in marshlands over
- relatively short time scales¹⁶. Ultimately, the success of any management programme depends on
- the availability of adequate and sustained resources, including for building research and
 management capacity, which are generally unevenly distributed amongst countries.

Management benefits from engagement with stakeholder and Indigenous Peoples and local communities

299 Development and implementation of relevant policies for the management of biological invasions 300 has, in some cases, been hindered by differing perceptions of the importance and urgency of the 301 threat of invasive alien species, coupled with lack of awareness of the need for collaborative action. 302 The IPBES invasive alien species assessment is a landmark in this regard, as it is the first global 303 consensus that the threat of biological invasions is major and requires urgent cross-sectorial 304 cooperative and collaborative action. The next step should be to invite engagement by government 305 and private sector stakeholders, and Indigenous Peoples and local communities, to co-develop 306 management actions. It is important that such actions consider ways to optimise economic, 307 environmental, and social outcomes and social acceptability, particularly where there are conflicting 308 perceptions of the value of invasive alien species and the ethics of management options. The lands 309 of Indigenous Peoples and local communities are critical for protecting nature and are often

- 310 especially vulnerable to the impacts of invasive alien species. Interestingly, globally Indigenous
- Peoples' lands host up to 30% fewer alien species (approximately 2,300 species) than other areas
- except, unsurprisingly, where Indigenous Peoples' lands proximate to urban areas ¹⁷. Indigenous
- 313 lands in Oceania and North America have particularly high numbers of recorded invasive alien
- species³. While the reasons for the reduced numbers of alien species are in part due to lower levels
- of disturbance and remoteness, they remain lower even after controlling for these factors. The
- experience and accumulated wisdom of Indigenous Peoples and local communities as well and
 differing biocultural views on the value of invasive alien species should be considered according to
- 317 Collective benefit, Authority to Control, Responsibility, Ethics (CARE) principles ¹⁸ and Free Prior and
- 319 Informed Consent, as leading to improved outcomes for management. Management actions benefit
- from sharing knowledge and information⁶; recognizing the knowledge, rights and customary
- 321 governance systems of Indigenous Peoples and local communities improves long-term management
- 322 outcomes¹¹.
- 323 Engagement of the general public through awareness raising campaigns, education and community
- 324 science platforms also contributes to establishing shared responsibilities in managing biological
- 325 invasions including enhancing biosecurity through management campaigns (e.g., awareness raising
- 326 initiative, co-developed by people from more than 50 organisations, Beware of Aliens
- 327 <u>https://easin.jrc.ec.europa.eu/easin/BewareofAliens</u>) and early detection of invasive alien species.
- 328 Indeed, community science initiatives, supported by digital identification tools, have supported the
- early detection of *Halyomorpha halys* (brown marmorated stink bug) in Europe¹⁹ and New Zealand²⁰.
- 330 Similarly records submitted by the public through the Asian Hornet Watch app in the UK are making
- a major contribution to Vespa velutina (Asian hornet)early-detection and rapid response (EDRR) .
- 332 Widespread access to recording platforms (e.g., iNaturalist and SIS-Geo) including those available on
- 333 smartphones supports these activities enabling people to report invasive alien species²¹.

334 Information sharing is needed across borders and within countries

- 335 Understanding the process of biological invasions allows us to recognize the complex relationships
- between various social and ecological systems that characterise biological invasions and their
- 337 management (Figure 2). International, national, and local agencies involved in developing and
- implementing policies for key sectors (agriculture, aquaculture, forestry, the environment,
- community and regional development and health) responsible for a large number of invasive alien
- 340 species can all play a role in developing coherent approaches to preventing and controlling biological
- invasions at different spatial and temporal scales. Coordinating bodies can enable collaboration and
- implementation. An example of such a multilateral coordinating body is the Antarctic Committee for
- 343 Environmental Protection (CEP) which has developed a Non-Native Species Manual for activities of
- the countries active in the Antarctic^{8,22}. International partnerships can share the responsibility of risk
 analysis and help to prioritize specific actions, including strengthening of detection of invasive alien
- 345 analysis and help to phontize specific actions, including strengthening of detection
 346 species and rapid response capacity.
- 347 Open, regularly updated, and interoperable information systems will improve the coordination and 348 effectiveness of management of biological invasions within and across countries. In recent years 349 there has been considerable progress in developing standards, workflows, and infrastructures for integrating information sources on invasive alien species^{23,24}. For example, occurrence records and 350 351 species checklists are being integrated across online platforms such as Global Biodiversity 352 Information Facility (GBIF), Ocean Biodiversity Information System (OBIS) and Global Register of 353 Introduced and Invasive Species (GRIIS). Such advances in data processing and information flows 354 have underpinned the analysis of patterns and trends reported within the IPBES invasive alien 355 species assessment and will be invaluable for ongoing large-scale assessments of biological invasions

- and, specifically, for delivering indicators to assess progress^{8,25} towards Target 6 of the Kunming Montreal Global Biodiversity Framework.
- 358 Coordinated efforts to strengthen national regulatory instruments, including those for e-commerce
- and for the responsible use of technologies to prevent and manage biological invasions, are
- 360 priorities. Market-based instruments such as tax relief and subsidization can be used to incentivize
- action and spur relevant investment. Assigning appropriate responsibility and accountability across
- 362 sectors for prevention, control, and environmental liability, is integral to the effective management
- of biological invasions⁸. Existing approaches (e.g., One Health) could provide frameworks for cross-
- disciplinary thinking to develop and implement regulatory and policy instruments that contribute to
- the management of biological invasions. One Biosecurity is a concept, building on One Health, that
- proposes approaches for connecting human, animal, plant, and environmental health to effectively
 prevent and mitigate the impacts of biological invasions²⁶.
- 368 Need for commitment to comprehensive and truly global information systems
- 369 The IPBES invasive alien species report provides a comprehensive overview of knowledge gaps
- identified through the assessment and many relate to bias in available information and ensuring
- interoperability of information systems. Increasing access to the most up-to-date data and
- information and continuously filling major knowledge gaps on biological invasions, particularly in
- developing countries, will lead to more robust and effective policy instruments and management
- actions. As already stated there are a number of accessible and open sources of information (e.g.
- 375 Global Register of Introduced and Invasive Species²⁷). However, there are substantial knowledge
- 376 gaps and limitations in accessing and mobilising information, particularly for some taxonomic groups
- 377 (invasive alien invertebrates and microorganisms), environments (marine), and regions (some parts
- of Africa and Central Asia). Enhancing research capacity in some regions and collaboration between
- experts in the developed and developing world will improve data and information availability. There
- is also a need to integrate information across knowledge systems, disciplines, and sectors. Our
 understanding of the context-specific features of biological invasions, to inform action and
- 382 ultimately mitigate the impacts of invasive alien species globally, will depend on building capacity to
- 383 deliver rapid flow of relevant and comprehensive information.

384 Aspirational and ambitious goals can be achieved

- 385 The IPBES invasive alien species assessment provides the evidence-base and options to inform
- immediate and ongoing action to address the major and growing threat of biological invasions.
- 387 Ultimately implementation of strategic actions (Figure 2), with strong commitment at international
- and national levels, will lead to significant progress towards Target 6 of the Kunming-Montreal
- 389 Global Biodiversity Framework adopted by the Conference of the Parties of the Convention on
- Biological Diversity to eliminate, minimize, reduce, and /or mitigate the impacts of invasive alien
- 391 species on biodiversity and ecosystem services.

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Box 1. The biological invasion process and definitions of alien, established alien and invasivealien species

Biological invasion – a process that transports (moves) and introduces a species outside of its natural
range, intentionally or unintentionally by human activities to new regions where it may become
established and spread

- 444 Alien species A species whose presence in a region is attributable to human activities that have
 445 enabled it to overcome the barriers that define its natural range
- 446 Established alien species A subset of alien species that have produced a viable, self-sustaining
 447 population and may have spread
- Invasive alien species A subset of established alien species that spread and have a negative impact
 on biodiversity, local ecosystems and species. Many invasive alien species also have impacts on
 nature's contributions to people (embodying different concepts, such as ecosystem goods and
 services and nature's gifts) and good quality of life

Table 1. Options for strengthening the governance of biological invasions at national, regional and global scales.

454 Indication of the approximate time frame to initial implementation and the duration of

- investment needed to implement different options. This table presents concrete options for
- action and complements the strategic actions outlined in figure 2 which underpin an integrated
 governance approach¹.

458 Figure 1. Global distribution and temporal trends in established alien species

459 There is evidence of negative impacts for 3500 of the established alien species and this subset is 460 termed invasive alien species. (A) Total numbers of established alien species (terrestrial and freshwater) in the regions (consisting of countries and subnational units) and marine ecoregions 461 462 (marine) are indicated. White denotes missing information. A gap analysis was conducted to 463 identify data gaps for terrestrial regions, which are indicated in the inset. The data gap analysis 464 could not be done for marine regions (white) and Antarctica (grey). (B) The temporal trends in 465 the number of established alien species from 1500 to 2015 are shown for mammals, birds, fishes, insects, crustaceans, molluscs, vascular plants, algae and fungi, for the four IPBES 466 regions¹. 467

468 Figure 2. Integrated governance for the management of biological invasions

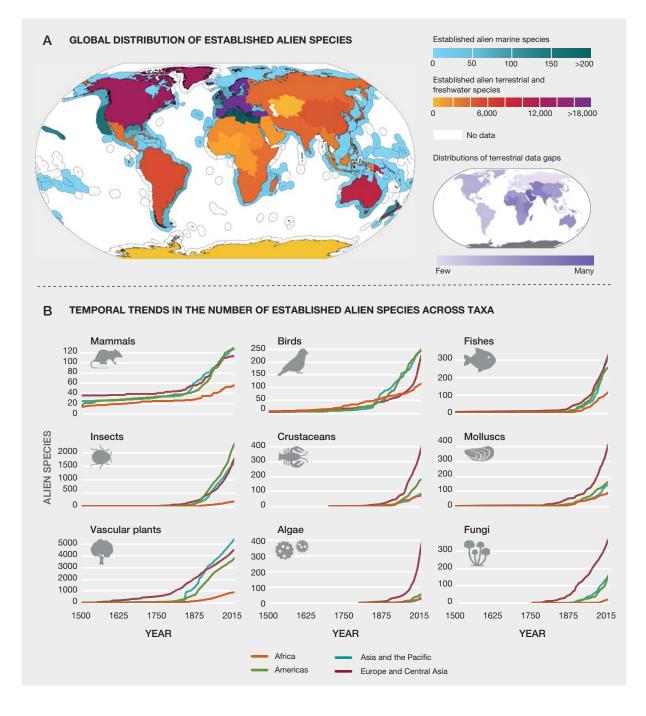
- 469 An integrated governance approach includes specific strategic actions that promote
- 470 transformative change to meet the goals of preventing and controlling biological invasions and
- 471 ultimately fulfil the 2030 mission of the Kunming-Montreal Global Biodiversity Framework.
- 472 Understanding the varied **contexts and complexities** (across stages of biological invasion, across
- 473 ecological levels from individuals to ecosystems, across multiple spatial and temporal scales,
- 474 across levels of governance and interactions amongst drivers of biodiversity loss) is critical to
- 475 achieving ambitious progress towards managing biological invasions. Implementation of
- 476 management actions can lead to sustained outcomes (including border biosecurity, prevention
- 477 and preparedness, risk analysis, prioritisation, and decision-making, surveillance and
- 478 monitoring, eradication and containment, chemical, physical and biological and adaptive
- 479 management) with benefits for people and nature that not only reduce the threat of biological

- 480 invasions but also increase the effectiveness of policies and actions designed to respond to
- 481 other drivers of biodiversity loss. Adapted¹

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Ambitious progress towards United Nations Sustainable Development Goals and the Kunming-Montreal Global Biodiversity Framework adopted by the Conference of the Parties of the Convention on Biological Diversity

Governance purpose	Options	Duration of investment needed
Coordination and resourcing	Enhance multilateral coordination and collaboration to support the integrated governance of biological invasions	
	Engage broadly across affected and responsible parties	
	Build capacity to enable strategic actions	I
Policy	Share efforts, commitments and understanding of the specific roles of all	н
	Strengthen compatibility of relevant regulatory instruments	ннн
	Use national strategy and planning for invasive alien species to achieve policy implementation	ннн
	Support, fund and mobilize resources for innovation, research and environmentally sound technology	
	Support information systems, infrastructures and open and equitable access to information on invasive alien species	н
Research, information,	Invest in information systems for invasive alien species for information-sharing within and across countries	H
and technology	Maintain up-to-date information on necessary and enabling indicators	
	Monitor policy and management effectiveness and resourcing levels	
	Develop new solutions through research and technology	
	н н н н	FI
	Short Periodic	Ongoing